CONCORD TOWNSHIP BOARD OF ZONING APPEALS LAKE COUNTY, OHIO REGULAR MEETING
Concord Town Hall 7229 Ravenna Road Concord, Ohio 44077
June 12, 2019 7:00 p.m.
TRANSCRIPT OF PROCEEDINGS
Board of Zoning Appeals members present: Ivan Valentic, Chairman Francis Sweeney, Vice Chairman Blair Hamilton, Member James Rowe, Alternate Member
Also Present:
Michael Lucas, Esq., Legal Counsel Heather Freeman, Planning & Zoning Director/Zoning Inspector Marty Pitkin, Assistant Zoning Inspector
Melton Reporting 11668 Girdled Road Concord, Ohio 44077 (440) 946-1350

7:01 p.m. 1 CHAIRMAN VALENTIC: Good evening. The Concord 2 Township Board of Zoning Appeals for June 12, 2019, is now in 3 session. I would like to introduce my Board. To my left is 4 5 Skip Sweeney. I am Ivan Valentic. To my right is Jim Rowe and Blair Hamilton, and to our -- to my far right is Heather 6 Freeman, our Zoning Inspector. 7 8 Under the advice of counsel, we ask that anybody 9 speaking tonight must be sworn in. If you plan on speaking, please stand at this time. Anyone that plans on speaking, 10 please stand and we will get you sworn in. Okay? 11 12 (Whereupon, the speakers were sworn en masse.) 13 CHAIRMAN VALENTIC: All right. Great. Thank you. 14 Please be seated. 15 Today when presenting your case or commenting, come to the microphone and state your name and address for the 16 17 record and confirm that you've been sworn in. Heather, were the legal notices published in a 18 timely manner? 19 20 MS. FREEMAN: Yes. 21 CHAIRMAN VALENTIC: Great. 22 Tonight we just have -- we have some old business 23 but we have one conditional use permit application. A three-24 vote majority is required to either approve or deny your 25 application. 26 Old business, we have Appeal Number 2018-41, Mr. Randy Viviani, at 7757 Concord LLC, has asked that that is 27 28 still on the table, so that has been tabled and we will push that to the next meeting and, hopefully, resolve that. 29 For new business, we have a conditional use permit, 30

2019-12. Lake-Geauga Recovery Centers, Inc., is requesting a 1 2 conditional use permit to operate an adult group home in accordance with Section 13.16 of the Concord Township zoning 3 for the property located at 7301 Ravenna Road. 4 5 Please come up and present your case. MR. HAMILTON: Mr. Chairman, if I can, we give them 6 7 the option. Since we only have a four-member Board, we don't have a full Board seated, that it does take a three-vote 8 9 majority in order to pass this and you may choose to have this 10 heard at a later time before the whole Board if you want as opposed to just four members. 11 12 MS. BLASKO: It was my understanding the fifth 13 person recused themself. So would there ever be a fifth 14 person based on --15 CHAIRMAN VALENTIC: Yeah, there could be a fifth, right, Heather? 16 17 MS. FREEMAN: If the other alternate was available. CHAIRMAN VALENTIC: Yeah, one of our alternates 18 19 wasn't available. MR. SWEENEY: Who recused themself? 20 21 MR. LUCAS: Which as an aside, too, we did attempt 22 to have the alternate here. 23 CHAIRMAN VALENTIC: Yes. 24 MR. LUCAS: I know that Heather reached out to try 25 and make sure we had five here and it just didn't work this 26 time. 27 MS. BLASKO: So we were aware of that. We will go 28 ahead. CHAIRMAN VALENTIC: Okay. 29 MS. BLASKO: My name is Melanie Blasko, 6251 Cheryl 30

Drive, Concord Township, and I have been sworn in.

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CHAIRMAN VALENTIC: You have been sworn, okay. 2 MS. BLASKO: First, I want to thank you for the 3 opportunity to tell you a little bit about what we'd like to 4 5 do and tell you a little bit about Lake-Geauga Recovery Centers. We are a private nonprofit corporation and we've 6 been providing continuous service to the community since 1971. 7 We provide services to adults whose lives have been affected 8 by their own or another's use of drugs or alcohol, problem 9 10 gambling or mental illness.

Our mission statement is to promote life on recovery from addiction through education, prevention, and treatment regardless of the ability to pay.

We currently have three outpatient offices, one in Painesville, one in Mentor, and one in Chardon. We operate the only long-term nonmedical residential treatment programs in Lake and Geauga Counties. Oak House is our facility for women. Lake House is our facility for men. All of these, of course, are people who are suffering from substance abuse disorder.

Those programs are unique in that parents, their children can accompany them to treatment, children ages three and under. There are no such programs, especially for men, between Oregon and Florida where a father can take their toddler to treatment with them. So we're pretty proud of that.

27 Also, we operate in Nevaeh Ridge, which is a program 28 for pregnant women with substance abuse disorder and also will 29 accommodate women who have two children. Our goal in that 30 program is early identification. This disease of addiction is

just like any other disease in that early identification, the prognosis is much better. And our goal is to have more drugfree babies born. So we have celebrated the birth our 18th drug-free baby. So we're also pretty proud of that.

So that's just a little background and just a very
general overview of our services. We are proposing to open a
new residential substance abuse treatment facility for adult
men at 7301 Painesville-Ravenna Road in Concord.

9 We have been providing residential treatment, well,
10 since 1971 and we have had waiting lists since that time
11 despite 90 to 95 percent occupancy, so the need for this level
12 of care is very well documented.

As far as our plan for the proposed use, the 7301 was previously used as a nursing home and it's currently vacant. As far as compliance with aspects of the -- aspects in Section 13.16 of the Zoning Resolution, I just wanted to run through those quickly and why we would -- why a conditional use for adult group home would be appropriate.

19 So it is located on a lot that's at least one acre 20 and in a B-2 General Business District.

The signage will conform for provisions for a B-2
General Business District. Typically, signs for our
facilities are very modest and unassuming, yet very
professional and tasteful. I did include a copy of a sample
of one of our signs for residential treatment. It's the last
page of your packet.

27 The exterior appearance of a single-family home will28 be maintained very much exactly how the house looks right now.

29 Lake-Geauga Recovery Centers programs and services30 and locations are all licensed by the Ohio Department of

Mental Health and Addiction Services and we are nationally 1 2 accredited through the Commission on Accreditation of 3 Rehabilitation Facilities. Licensing by these entities ensures compliance to comprehensive state and federal 4 standards, as well as commitment to excellence, and will 5 6 ensure compliance to building code requirements, fire code requirements. All those things are rigorously checked when we 7 8 have our review by the state and by the national accreditation. 9

10 All of our locations from outpatient to 11 residential -- The other level of care which I did not mention 12 are recovery houses. These are for individuals after they 13 complete primary treatment. Perhaps going home maybe isn't 14 the best place for them to support their recovery, so the 15 recovery houses are for men or women. The way ours are designed, there are five adults and a house manager who lives 16 17 on site with them. Those are also licensed by the State of Ohio. So all of our locations and services are licensed. 18

19 Off-street parking: Off-street parking areas are 20 provided in accordance with Section 29 of the Concord Township 21 Zoning Resolution. Traffic access and internal traffic 22 circulation are appropriate based on the projected number of 23 staff and visitors. The vast majority of residents in this proposed facility will not have cars. This will be for 16 men 24 and they -- The people that drive are the staff. So they 25 26 don't come with cars. When they're there for treatment, they have a very structured day and they are there the whole time. 27 The facilities are staffed 24/7. So we have two counselors 28 that would primarily work days and then we would have program 29 30 assistants, we call them program assistants who monitor the

residents. And so they're there, you know, around the clock,
 weekends included. There are not many visitors. So as far as
 parking goes, you have to be there a certain length of time in
 order to have visitation by your family.

5 Refuse area enclosed and will be maintained, as will6 current landscaping.

7 Safety inspections: Lake-Geauga Recovery Centers 8 will have annual fire inspection completed by an outside authority, such as Concord Township Fire Department, as well 9 10 as obtain an occupancy permit prior to occupancy, as required for licensure through Ohio Department of Mental Health and 11 12 Addiction Services and the Commission on Accreditation of 13 Rehabilitation Facilities and in compliance with the Zoning 14 Resolution. Copies of these can be provided or posted in the 15 facility.

16 These are all things that we're required to do in order to be 17 licensed and to maintain our licensure.

18 In addition, the proposed use is generally
19 compatible with other properties in the B-2 District, the Town
20 Hall Commons, and the R-1 surrounding areas.

21 The adjacent properties would not be adversely 22 affected, including any issues related to noise, glare, fumes, 23 vibration or odor.

The economic impact would basically be job creation. So we estimate the creation of five full-time and three parttime positions, with an average annual payroll of \$315,384. That would include our current administrative staff. We are fortunate to have this allocated to this facility as well.

29 And the proposed conditional use, being that is 30 quite similar to the property's previous use of the nursing

home, is neutral in its relationship to the Concord Township
 Comprehensive Plan.

One of the things that is always troubling to me --3 I am the president and CEO but also personally -- the waiting 4 5 lists. If you have a family member or a loved one, a mother, a father or spouse who has lived with this in their family for 6 a long time and then your loved one finally agrees they're 7 8 ready to accept help, they're ready to go to treatment, and you say, "Great. You called the right place. I am glad you 9 10 called us but now you have to wait." And I can't think of anything more heart wrenching as a parent than to hear that on 11 the other end of the phone. 12

We always try to provide outpatient services for those people who are on the waiting list for residential treatment and sometimes that works and sometimes it works well, other times the reason they're being recommended for residential is because they need that level of care. They most likely failed at a lower level.

19 So our goal in expanding services is to increase access and, hopefully, if not reduce, hopefully, just 20 21 eliminate a waiting list for services. Right now, I think the 22 statistic is 11 percent of people who have a substance abuse 23 disorder actually seek treatment. And there, there would be a 24 rise if that was heart disease and we are saying that was a statistic for heart disease. So we are looking to really have 25 26 an impact on that.

27 Does anybody have any questions?
28 CHAIRMAN VALENTIC: I will start. In regards to the
29 fire code and building code, it was a nursing home. In your
30 review or your potential purchase of the building, are you

anticipating much of an upgrade needed and required, you know, 1 2 for when the Fire Department comes in to inspect it? Do you know what you guys have going forward with that? 3 MS. BLASKO: The only thing that we will look to do 4 5 is the garage, which is just kind of a garage right now, we would like to convert into counselors' offices. 6 CHAIRMAN VALENTIC: Okay. So that would require a 7 8 lot of upgrades but the rest of the facility --MS. BLASKO: Actually, there is heating, electric, 9 plumbing there. 10 CHAIRMAN VALENTIC: Okay. 11 MS. BLASKO: So it's not as much as you think. 12 13 CHAIRMAN VALENTIC: Okay. MS. BLASKO: And there's a sprinkler system. Oh, 14 that is in the, in the facility itself, there is sprinklers. 15 CHAIRMAN VALENTIC: Okay, yeah. 16 17 MR. HAMILTON: That's what I was going to ask. MS. BLASKO: Yeah, there are. 18 19 CHAIRMAN VALENTIC: Okay. So the -- okay. The staff, just really quick, how many parking spaces do you think 20 21 daily people will be parking here? Is it three to five or is 22 it, you know, a little bit more than that? 23 MS. BLASKO: Well, typically, there's two counselors 24 and sometimes, like, the supervisor will come in and visit. Ι 25 would say no more than five. 26 CHAIRMAN VALENTIC: Okay. 27 MS. BLASKO: We have other support staff. We have 28 peer recovery supports. Again, they're kind of in and out providing services -- or a case manager -- so they're not 29 there all day but they might be in and out. So I would say no 30

more than five. 1 CHAIRMAN VALENTIC: Okay. All right. I don't have 2 anything else. Thank you for going through that list and 3 talking through each one of those. 4 5 MS. BLASKO: Okay. CHAIRMAN VALENTIC: That makes our job a little bit 6 7 easier. 8 Skip, do you have any questions? MR. SWEENEY: No questions. 9 CHAIRMAN VALENTIC: Guys, anything? 10 MR. HAMILTON: I do not. 11 MR. ROWE: 12 No. 13 CHAIRMAN VALENTIC: Wow, these guys don't have questions. All right. That's impressive. 14 15 All right. Is there anyone else here that's speaking, that would like to speak for or against? 16 17 MR. CARSON: I am speaking for. My name is Van I am the chairman of the board of Lake-Geauga 18 Carson. 19 Recovery Centers. I have been on the board since 2011. CHAIRMAN VALENTIC: And you've been sworn? 20 21 MR. CARSON: I've been the chairman since I retired. 22 CHAIRMAN VALENTIC: And you've been sworn in, sir? MR. CARSON: Yes, I stood and was sworn in when 23 24 you --25 CHAIRMAN VALENTIC: All right. And can you state 26 your name and address for the record, please? 27 MR. CARSON: My name is Van Carson and my address is 28 9185 Woods Way Drive, Kirtland, Ohio. CHAIRMAN VALENTIC: All right. 29 MR. CARSON: And I am chairman of the board of Lake-30

Geauga Recovery Centers.

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CHAIRMAN VALENTIC: Thank you, sir.

3 MR. CARSON: Make sure the record is complete. I
4 guess I am a little out of practice. I have 50 years of trial
5 practice. I stand up and start talking now without making the
6 record complete.

I simply wanted to add, if there are any questions, 7 8 obviously, I would be willing to answer them. But having done zoning work for my clients when I was with Squire, Sanders & 9 10 Dempsey for 50 years, I thought I would address a couple of the questions that we often had. One is, are we financially 11 12 sound? And we are. We can afford this property and we can 13 afford to take care of it and to maintain it and do that in a 14 quality way.

We have enough properties now that we have a
facilities manager. He doesn't have an unlimited budget,
nobody does, but he has an adequate budget both to take care
of the facilities but also landscaping and things like that.
We're proud to have our facilities look good because we want
to be a good neighbor. We want people to say, "We'd like to
have you in the neighborhood."

And we have our treasurer here with us, you know, if there are any questions about the finances. He is a member of the board and -- But we are, we are very sound financially. We can afford this property and we can afford to maintain it and we will do so.

Our staff are very good and I am proud to be part of this organization. I started out an interest in this because I was on an executive committee of the Ohio Chamber of Commerce and we were looking at, how do we handle the opiate 1 crisis? How do we control costs? How do we make sure that 2 babies aren't born addicted? Those were the kinds of 3 questions that we were asking. So I stepped up and served on 4 a number of the committees at the time that the chamber had. 5 We were looking at it from the perspective of, what's most 6 cost effective? And I became a believer that this is a good 7 system.

8 The only thing that I would add is these facilities 9 are well run. They are safe places. And I say that sincerely 10 because I have a daughter who has just gone through treatment 11 at Lake-Geauga Recovery Centers and I certainly wouldn't have 12 sent her there if I didn't believe that it was the right thing 13 to do.

I have nothing else to add.

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CHAIRMAN VALENTIC: All right. Thank you, sir. MR. CARSON: Do you have any questions of me? CHAIRMAN VALENTIC: Any questions from the Board? MR. ROWE: No.

MR. SWEENEY: No, thank you.

CHAIRMAN VALENTIC: No, thank you.

Is there anyone else that would like to come up to speak for or against this conditional use permit? Okay. If there's no further questions, the public hearing for Application Number -- Conditional Use Permit Number 2019-13 is now closed to the public.

26 I would like to entertain a motion to approve the27 Conditional Use Permit 2019-13.

MR. ROWE: So moved.

29 MR. SWEENEY: So moved.

30 MR. HAMILTON: Second.

CHAIRMAN VALENTIC: All right. Thank you. 1 The 2 approval is moved and seconded. Discussion for the Board. Anyone want to say anything, any thoughts? No? All good? 3 MR. HAMILTON: It's a good use for the existing 4 5 facility. I think they have done a good job of presenting the 6 reason for the conditional use. I am in agreement. MR. SWEENEY: A much needed service. 7 8 CHAIRMAN VALENTIC: Okay. MR. SWEENEY: Much needed. 9 MR. ROWE: A great presentation. So, I mean, how do 10 you come up with questions? 11 12 CHAIRMAN VALENTIC: Okay. They did a good job 13 talking through all the conditions in 13.16 and kind of how 14 they meet all those. And they're getting that a little bit of 15 the facility up to speed, what they need to if they're going to use that garage as well. It was well done. 16 17 So the question is on approval of Conditional Use Permit Number 2019-13. A yes vote is for the approval. 18 A no 19 vote denies it. 20 Heather, please call the vote. 21 (The power briefly flashed off.) 22 MR. LUCAS: I hope that wasn't an omen. 23 MS. FREEMAN: Mr. Rowe? MR. ROWE: Yes. 24 MS. FREEMAN: Mr. Sweeney? 25 MR. SWEENEY: 26 Yes. MS. FREEMAN: Mr. Hamilton? 27 28 MR. HAMILTON: Yes. MS. FREEMAN: And Mr. Valentic? 29 CHAIRMAN VALENTIC: Yes. 30

The ayes have it. Your conditional use, conditional 1 use permit has been approved. Congratulations. Thank you. 2 MS. BLASKO: Thank you. З MR. CARSON: Thank you. 4 CHAIRMAN VALENTIC: And good luck. 5 MR. SWEENEY: Good luck. 6 CHAIRMAN VALENTIC: Okay. Next on the agenda is 7 8 approval of minutes. There is three of us here, so I think we can do the minutes. 9 10 MR. SWEENEY: Did we have a May meeting? Did we have a May -- We didn't have a May meeting. 11 MR. HAMILTON: 12 No. 13 CHAIRMAN VALENTIC: Yeah. This is for the approval of the minutes from April 10th. 14 15 MR. SWEENEY: Right. CHAIRMAN VALENTIC: Skip, you were there. Blair, 16 17 you were there. Of course, I was there, too. Is there a motion to approve the minutes? 18 19 MR. HAMILTON: So moved. MR. SWEENEY: Seconded. 20 21 CHAIRMAN VALENTIC: Is there any deletions or 22 revisions? 23 MR. HAMILTON: No. 24 CHAIRMAN VALENTIC: No, good. A yes vote approves the minutes. A no vote denies them. All in favor of 25 26 approving the minutes as written say "yes." 27 (Three aye votes, no nay votes, one abstention.) 28 CHAIRMAN VALENTIC: The minutes have been approved as written. 29 Okay. Our next meeting will be on July 10, 2019. 30

1	Hopefully, Mr. Viviani will be back for that meeting. If not,
2	the saga will continue it.
3	The Concord Township Board of Zoning Appeals meeting
4	for June is now closed. Thank you.
5	(Whereupon, the meeting was adjourned at 7:20 p.m.)
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1	STATE OF OHIO)) CERTIFICATE
2	COUNTY OF CUYAHOGA)
3 4	I, Melinda A. Melton, Registered Professional Reporter, a notary public within and for the State of Ohio, duly commissioned and qualified, do hereby certify that, to
5	the best of my ability, the foregoing proceedings were reduced by me to stenotype shorthand, subsequently
6	transcribed into typewritten manuscript; and that the foregoing is a true and accurate transcript of said
7	proceedings so taken as aforesaid.
8	I do further certify that this proceeding took place at the time and place as specified in the foregoing caption and was completed without adjournment.
9	I do further certify that I am not a friend,
10	relative, or counsel for any party or otherwise interested in the outcome of these proceedings.
11 12	IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal of office this 27th day of June 2019.
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16	Melinda A. Melton
17	Registered Professional Reporter
18	Notary Public within and for the State of Ohio
19	My Commission Expires:
20	February 4, 2023
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